California Rejional Water Quality ontrol Board

San Diego Region

Linda Adams
Secretary for
Environmental
Protection

Over 50 Years Serving San Diego, Orange, and Riverside Counties
Recipient of the 2004 Environmental Award for Outstanding Achievement from USEPA

Arnold Schwarzenegger

9174 Sky Park Court, Suite 100, San Diego, California 92123-4340 (858) 467-2952 • Fax (858) 571-6972 http://www.waterboards.ca.gov/sandiego

Certified Mail No. 7006 2760 0000 1615 6762 (return receipt requested)

January 28, 2008

. In reply, refer to: CWU:R9-2008-0018:mporter

Mr. Jim Barbour 17215 Iron Mountain Road Poway, CA 92064

CIWQS:
Place 711485
Person 455371
Reg. Measure 339915

CLEANUP AND ABATEMENT ORDER NO. R9-2008-0018 BARBOUR RESIDENCE SITE LOCATION: 17215 IRON MOUNTAIN DRIVE, CITY OF POWAY, SAN DIEGO COUNTY

Dear Mr. Barbour:

Enclosed is Cleanup and Abatement Order (CAO) No. R9-2008-0018 of the California Regional Water Quality Control Board, San Diego Region (Regional Board) concerning unauthorized discharges of sediment and rock into an unnamed, ephemeral stream that is tributary to Poway Creek located on your property at 17215 Iron Mountain Road, Poway, San Diego County (Los Penasquitos Hydrologic Unit).

The CAO is issued pursuant to California Water Code section 13304 and directs you to cleanup the sediment and rock (waste) and abate the pollution associated with the discharges from the Project. Please note the deadlines contained within the CAO. Failure to meet the deadlines may subject you to substantial civil liability.

This Order is self-explanatory and effective immediately. Any person affected by this action of the Regional Board may petition the State Water Resources Control Board (State Board) to review the action in accordance with section 13320 of the California Water Code and Section 2050 of Title 23, California Code of Regulations. The State Board must receive the petition within 30 days of the date of the enclosed Order.

Any person affected by this action of the Regional Board may also request an evidentiary hearing before the Regional Board. To schedule a hearing at a Regional Board meeting, you must submit a written request to this office within 30 days of issuance of the CAO. Be aware that a request for a hearing does not stay any of the deadlines in the CAO.

I strongly urge a prompt and complete response to each directive in the CAO. Failure to meet these deadlines may subject you to further enforcement actions by the Regional Board, including administrative or judicial proceedings for the assessment of civil liability of up to \$5,000 per day per violation; referral to the State Attorney General for injunctive relief; and referral to the District Attorney for criminal prosecution.

As indicated in the directives of the CAO and pursuant to Water Code section 13304, the Regional Board is entitled to reimbursement for all reasonable costs actually incurred to investigate unauthorized discharges of waste and to oversee cleanup of such waste, or other remedial action required under this CAO. The Regional Board will be issuing periodic invoices for the oversight of cleanup efforts on your property at a later date.

Please contact Mike Porter at (858) 467-2726 or mporter@waterboards.ca.gov if you have any questions regarding this matter.

The heading portion of this letter includes a Regional Board code number noted after "In reply refer to:" In order to assist us in the processing of your correspondence please include this code number in the heading or subject line portion of all correspondence and reports to the Regional Board pertaining to this matter.

Respectfully,

MICHAEL P. MCCANN Assistant Executive Officer

MPM:cc:mgp

Enclosure: Cleanup and Abatement Order No. R9-2008-0018

CC:

Mr. Danis Bechter Engineering Inspection Supervisor/NPDES Coordinator-City of Powav 13325 Civic Center Drive

Poway, CA 92064

Mr. Robert Smith U.S. Army Corps of Engineers San Diego Field Office 16885 West Bernardo Drive Suite 300A San Diego, CA 92127

Ms. Kelly Fisher
California Department of Fish and Game
South Coast Region
Habitat Conservation Planning – South
4949 Viewridge Avenue
San Diego, CA 92123

Ms. Elizabeth Goldmann Wetlands Regulatory Office U.S. Environmental Protection Agency, Region 9 75 Hawthorne Street San Francisco, CA 94105

U.S. Department of the Interior Fish and Wildlife Service 6010 Hidden Valley Road Carlsbad, CA 92011

Rebecca Lafreniere Solid Waste Local Enforcement Agency County of San Diego 9325 Hazard Way, San Diego 92123

## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN DIEGO REGION

#### CLEANUP AND ABATEMENT ORDER NO. R9-2008-0018

#### **FOR**

## JIM BARBOUR 17215 IRON MOUNTAIN DRIVE POWAY, CA 92064

The California Regional Water Quality Control Board, San Diego Region (hereinafter Regional Board), finds that:

- 1. This Cleanup and Abatement Order is based on (1) Section 13267 and Chapter 5, Enforcement and Implementation commencing with Section 13300, of the Porter-Cologne Water Quality Control Act (Division 7 of the Water Code, commencing with Section 13000); (2) applicable state and federal regulations; (3) all applicable provisions of statewide Water Quality Control Plans adopted by the State Water Resources Control Board and the Water Quality Control Plan for the San Diego Basin (Basin Plan) adopted by the Regional Board including beneficial uses, water quality objectives, and implementation plans; (4) State Water Board policies, including State Water Board Resolution No. 68-16 (Statement of Policy with Respect to Maintaining High Quality of Waters in California) and Resolution No. 92-49 (Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304); and (5) relevant standards, criteria, and advisories adopted by other state and federal agencies.
- 2. Section 13260(a) of the California Water Code (Water Code) requires that any person discharging waste or proposing to discharge waste within any region, other than to a community sewer system, which could affect the quality of the waters of the State, shall file a report of waste discharge (ROWD). The discharge of dredged or fill material may constitute a discharge of waste that could affect the quality of waters of the State.
- 3. Mr. Jim Barbour is the owner and resident of a single family residential home located at 17215 Iron Mountain Drive, in Poway, California (APN # 322-041-36).
- 4. On or before December 2007, Mr. Barbour discharged waste (from unknown locations) which consists of sand, silt, clay, or other earthen materials into an unnamed, ephemeral stream that is tributary to Poway Creek in violation of the Water Code. Attachment No. 1 includes a Facility Inspection Report and photographs taken on December 28, 2007 documenting site conditions and the discharge, as observed by Regional Board.

- 5. Existing beneficial uses of inland surface waters designated in the Basin Plan for Poway Creek and its tributaries include, Agricultural Supply (AGR), Contact Water Recreation (REC 1), Non-contact Water Recreation (REC 2), Warm Freshwater Habitat (WARM), Cold Freshwater Habitat (COLD), and Wildlife Habitat (WILD).
- 6. The discharge of waste at this site causes and threatens to cause a condition of pollution by directly affecting waters used for beneficial uses.
- 7. The discharge of waste at this site is a violation of Waste Discharge Prohibition Nos. 1, 3, and 14 of the Basin Plan. These prohibitions read as follows:
  - "1. The discharge of waste to waters of the state in a manner causing, or threatening to cause a condition of pollution, contamination or nuisance as defined in California Water Code Section 13050, is prohibited;"
  - "3. The discharge of pollutants or dredged or fill material to waters of the United States except as authorized by an NPDES permit or a dredged or fill material permit (subject to the exemption described in California Water Code Section 13376) is prohibited;" and
  - "14. The discharge of sand, silt, clay, or other earthen materials from any activity, including land grading and construction, in quantities which cause deleterious bottom deposits, turbidity or discoloration in waters of the state or which unreasonably affect, or threaten to affect, beneficial uses of such waters is prohibited."
- 8. Cleanup and abatement required by this Order is necessary to ensure that the unauthorized discharges from your filling activities cease to cause and threaten to cause conditions of pollution and that beneficial uses are restored. Because cleanup and abatement activity will occur within the creek, best management measures (erosion and sediment control) are necessary to prevent further conditions that threaten beneficial uses of the creek.
- 9. Pursuant to Water Code Section 13304, the Regional Board is entitled to, and may seek reimbursement for, all reasonable costs it actually incurs to investigate unauthorized discharges of waste and to oversee cleanup of such waste, abatement of the effects thereof, or other remedial action, required by this Order.
- 10. This enforcement action is being taken for the protection of the environment and, as such, is exempt from the provisions of the California Environmental Quality Action 100 February (Public Resources Code, Section 2100 Et seq.) in accordance with Section 15321 (Enforcement Actions by Regulatory Agencies), Chapter 3, Title 14 of the California Code of Regulations.

**IT IS HEREBY ORDERED** that, pursuant to Section 13304 and Section 13267 of Division 7 of the California Water Code, Mr. Barbour shall:

- 1. By February 29, 2008 cleanup and abate existing and threatened pollution associated with the unauthorized discharge of waste on your property by removing the sand, silt, clay, or other earthen materials that was discharged to Waters of the State, or to land where it threatens to discharge to Waters of the State.
- 2. Implement all necessary management measures (sediment and erosion control best management practices) during cleanup activities, to prevent additional discharge of wastes that threaten beneficial uses to Poway Creek and tributaries thereto.
- 3. Dispose of all sand, silt, clay, or other earthen materials that are to be removed from the property (17215 Iron Mountain Drive) in compliance with this Order at a licensed waste disposal site approved for such wastes, and in accordance with all federal, state, and local laws, regulations, orders, resolutions, and ordinances.
- 4. By March 14, 2008, submit a Cleanup and Abatement Report that documents that the required on-site cleanup and abatement actions have been taken and that the creek is returned to pre-project conditions. The report shall include an estimation of the volume and aerial extent of the discharge and photographs of the remedial activities and completed cleanup conditions.

### Reporting Requirements

- 1. **Signatory Requirements.** All reports required under this Cleanup and Abatement Order shall be signed and certified by the Discharger(s) or by a duly authorized representative of the Discharger(s) and submitted to the Regional Board. *Duly Authorized* Representative. A person is a duly authorized representative only if: 1) The authorization is made in writing by the Discharger; and 2) The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.).
- 2. **Certification**. Include the following signed certification with all reports submitted pursuant to this Order:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

- 3. **Electronic and Paper Media Reporting Requirements**. The Discharger shall submit both electronic and paper copies of all workplans, technical reports, and monitoring reports required under this Cleanup and Abatement Order. Electronic submission shall be in PDF format, and include the signed transmittal letter and professional certification.
- 4. Report Submittals. All monitoring and technical reports required under this Cleanup and Abatement Order shall be submitted to:

Assistant Executive Officer California Regional Water Quality Control Board San Diego Region 9174 Sky Park Court, Suite 100 San Diego, CA 92123-4340

#### **NOTIFICATIONS**

- 1. **Enforceability.** The Regional Board reserves its right to take any enforcement action authorized by law for violations of the terms and conditions of this Cleanup and Abatement Order.
- 2. **Applicability**. Requirements established pursuant to Water Code Sections 13304 and 13267(b) are enforceable when signed by the Executive Officer of the Regional Board.
- 3. **Potential Liability.** Pursuant to California Water Code section 13350, any person who intentionally or negligently violates a cleanup and abatement order may be liable civilly in an amount which shall not exceed five thousand dollars (\$5,000), but shall not be less than five hundred dollars (\$500), for each day in which the cleanup and abatement order is violated.

Pursuant to California Water Code section 13268, any person failing or refusing to furnish technical or monitoring program reports as required by Section 13267, or falsifying any information provided therein, is guilty of a misdemeanor, and may be liable civilly in an amount which shall not exceed one thousand dollars (\$1,000) for each day in which the violation occurs.

- 4. Cost Reimbursement. The Discharger shall reimburse the State of California for all reasonable costs actually incurred by the Regional Board to investigate unauthorized discharges of waste and to oversee cleanup of such waste, abatement of the effects thereof, or other remedial action, required by this Cleanup and Abatement Order, according to billing statements prepared from time to time by the State Water, Resources Control Board.
- 5. **Waste Management.** The Discharger shall properly manage, store, treat, and dispose of contaminated soils and ground water in accordance with applicable federal, state, and local laws and regulations. The storage, handling, treatment, or disposal of soil containing waste constituents and polluted groundwater shall not create conditions of pollution, contamination or nuisance as defined in California Water Code section 13050(m). The Discharger shall, obtain, or apply for coverage under waste discharge requirements or a conditional waiver of waste discharge requirements for any discharge of the waste to (a) land for treatment, storage, or disposal or (b) waters of the state.
- 6. Duty to Use Qualified Professionals. The Discharger(s) shall provide documentation that plans and reports required under this Cleanup and Abatement Order are prepared under the direction of appropriately qualified professionals. California Business and Professions Code Sections 6735, 7835 and 7835.1 require that engineering and geologic evaluations and judgments be performed by or under the direction of registered professionals. The Discharger(s) shall include a statement of qualifications and registration numbers, if applicable, of the responsible lead professionals in all plans and reports required under this Cleanup and Abatement Order. The lead professional shall sign and affix their registration stamp, as applicable, to the report, plan, or document

MICHAEL P. McCANN
Assistant Executive Officer

Attachment: Facility Inspection Form and Photographs of Site Conditions on December 28, 2007

# CALIFORNIA REGIC. AL WATER QUALITY CONTROL BOARD SAN DIEGO REGION WATERSHED MANAGEMENT PROGRAM

## **FACILITY INSPECTION REPORT**

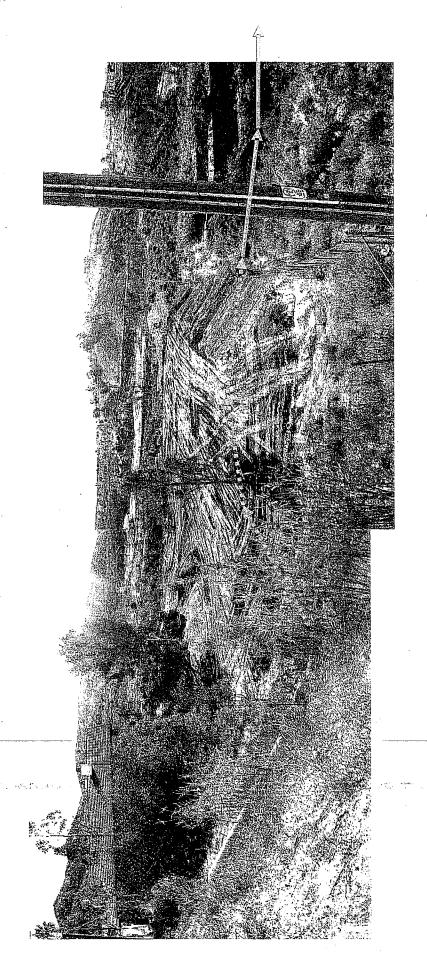
NSPECTION	DATE:	12/28/07	TIME:	0930	WDID: <u>9000 558N08</u>		
ACILITY REF	PRESENTA	TIVE(S) PRESENT DURIN	NG INSPECTION: Non	e. <u>Met with Dar</u>	nis Bechter, City of Poway.		
ः lim Barbour				858-248-6	3531		
		OR PARTY RESPONSIBLE FOR	DISCHARGE		NTACT NAME AND PHONE #		
esidence							
ACILITY OR DE	EVELOPER NA	ME (if different from owner)		FACILITY OR	R DEVELOPER CONTACT NAME AND PHONE #		
	'215 Iron Mountain Dr. CILITY STREET ADDRESS				Poway, CA FACILITY CITY AND STATE		
ACILIT SIREE	ET ADDRESS			FACILITY CIT	TY AND STATE		
	MS4 URBA GENERAL GENERAL GENERAL SECTION A	JALITY LICENSING REQUAN RUNOFF REQUIREME PERMIT ORDER NO. 99-6 PERMIT ORDER NO. 99-6 OR INDIVIDUAL WASTE OR INDIVIDUAL WAIVER 401 WATER QUALITY CEITION 13264	NTS NPDES NOS. CA 08-DWQ, NPDES NO. 0 06-DWQ, NPDES NO. 0 DISCHARGE REQUIR 0 OF WASTE DISCHAR	CAS000002 – CO CAS000003 - CA EMENTS	ONSTRUCTION ALTRANS		
			NSPECTION TYPE	(Check One)			
.1	"A" type co	emplianceComprehensive	inspection in which sar	mples are taken.	. (EPA Type S)		
31 <u>X</u>	"B" type co	emplianceA routine nonsa	mpling inspection. (EP/	Type C)			
2	Noncompli	ance follow-upInspection	made to verify correction	on of a previously	y identified violation.		
3	Enforceme	nt follow-upInspection ma	ade to verify that conditi	ons of an enforc	cement action are being met.		
4	Complaint-	Inspection made in respor	ise to a complaint.				
5	Pre-require	ementInspection made to	gather info. relative to p	oreparing, modify	ying, or rescinding requirements.		
6	No Exposu	ıre Certification (NEC) - ver	ification that there is no	exposure of ind	dustrial activities to storm water.		
7 :	Notice of to subject to	ermination request for indus permit requirements ( <b>Type,</b>	strial facilities or constru , NOT I or NOT C - circ	uction sites - veri le one).	rification that the facility or construction site is not		
8	Complianc	e Assistance Inspection - C	Outreach inspection due	to discharger's	request for compliance assistance.		
			INSPECTION F	INDINGS			
Y_ Were	e violations	noted during this inspection	n? ( <u>Y</u> es/ <u>N</u> o/ <u>P</u> ending Sa	mple Results)			
Wer	e samples t	aken? (N=no) If YES then.	G= grab or C= Compor	site and attach a	copy of the sample results/chain of custody form		
		<u></u>					
CON	MPLIANCE	E HISTORY:					
	history.						

CALIFORNIA REGIONAL WA1 R QUALITY CONTROL BOARD-SAN DIEGO REGION Page 2 of 2							
FACILITY: 17215 Iron Mtn. Dr. (WDID) INSPECTION DATE: 12/28/07							
II. FINDINGS							
Conducted inspection in response to Stop Work Order by the City of Poway reporting that land had been graded without storm water Best Management Practices (BMPs) and that fill has been placed over an ephemeral creek.							
Observations:							
No construction storm water BMPs were implemented or visibly available.							
■ Disturbed area was tape-measured and less than 1 acre (33,000 square feet, excluding							
sloped area).							
Fill has been brought in from other sites, as evidenced by cobbles and clay being present.							
Native geologic terrace under and around the site is igneous "granitic-type" rocks with soil of decomposed granite.							
Fill has been placed over an upland, ephemeral stream present on property.							
<ul> <li>Stream enters the property at the culvert, passes through the property, and continues</li> </ul>							
offsite in upland vegetation area.							
▼ Vegetation: sparse willow, Tamarisk, and cottonwood present, about 100-150 ft. from filled							
<u>area.</u>							
No permits/authorizations have been issued by Regional Board or ACOE to allow							
<ul> <li>placement of fill in this stream.</li> <li>Stream is an unnamed tributary to Rattlesnake Creek.</li> </ul>							
Outcain is an ulmaned indutary to Natheshake Creek.							
In summary the site contains an unauthorized discharge of waste within Waters of the State. Lack of sediment and erosion control measures on the disturbed area present an additional threat to water quality. BMPs should be implemented immediately.							
III. SIGNATURE SECTION							
Mike Porter MGM- 12/28/2007							
STAFF INSPECTION DATE INSPECTION DATE							
IV. (For internal use only)							
Reviewed by Supervisor:  Date 1/25/08							
cc: Jeremy Johnstone (EPA), John Norton (SWRCB), City Storm Drain Enforcer							
later effect Defended ()							
Inter-office Referral: 1) 2) 3) 4) 5)							

Image Nos. 1947 & 1948 Mike Porter, RWQCB-SD Site: Barbour Residence Illegal Fill Investigation 12-28-2007

Location: 17215 Iron Mountain Drive, Poway

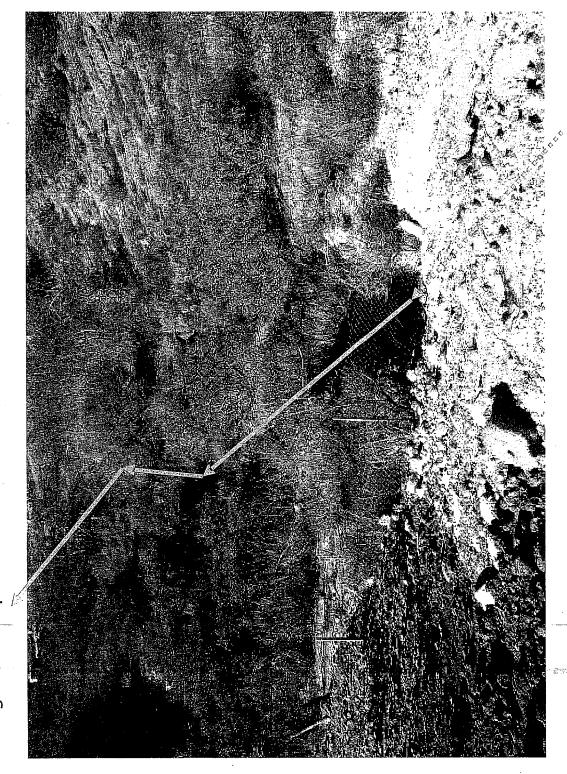
Image shows: Illegal grading and filling of ephemeral, unnamed tributary to Poway Creek. Solid aqua blue is undisturbed ephemeral creek; dotted aqua blue line shows where fill was placed over creek. Fill site lacks any sediment or erosion control BMPs.



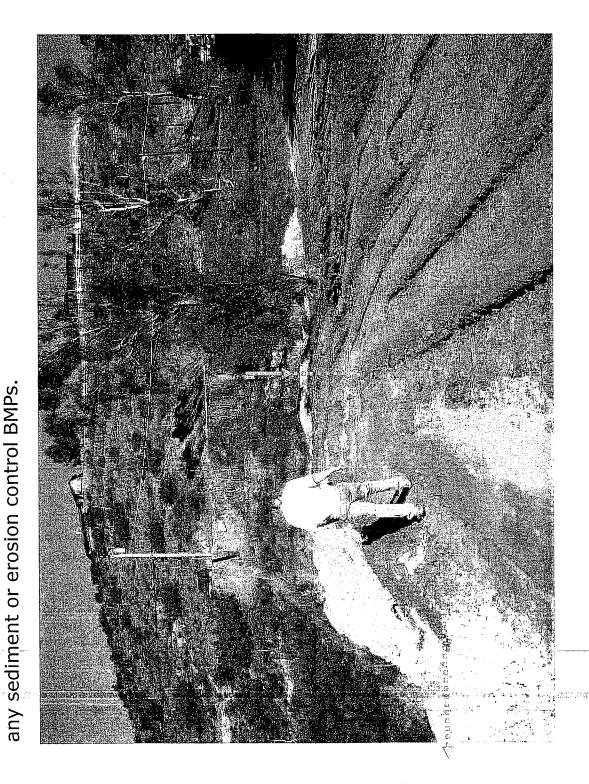
12-28-2007 Image No. 003 Mike Porter, RWQCB-SD Site: Barbour Residence Illegal Fill Investigation

Location: 17215 Iron Mountain Drive, Poway

Image shows: Solid aqua blue is undisturbed creek; dotted aqua blue line shows where fill was placed over ephemeral creek. Tamarisk, willow, and cottonwood vegetation is present 100-150 ft downstream from fill area.



creek; dotted aqua blue line shows where fill was placed over creek. Fill site lacks Image shows: Fill placed over ephemeral creek. Solid aqua blue is undisturbed Image No. 1949 Mike Porter, RWQCB-SD Site: Barbour Residence Illegal Fill Investigation Location: 17215 Iron Mountain Drive, Poway 12-28-2007



COMPLETE THIS SECTION ON DELIVERY SENDER: COMPLETE THIS SECTION A. Signature ■ Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. ☐ Agent ☐ Addressee Print your name and address on the reverse so that we can return the card to you. B. Received by (Printed Name) C. Date of Delivery Attach this card to the back of the mailpiece, or on the front if space permits. ☐ Yes D. Is delivery address different from item 1? 1. Article Addressed to: If YES, enter delivery address below: Mr. Jim Barbour 17215 Iron Mot. Rd. Poway, CA 92064 3. Service Type Certified Mail ☐ Express Mail Return Receipt for Merchandise ☐ Registered Insured Mail ☐ C.O.D. 4. Restricted Delivery? (Extra Fee) ☐ Yes 2. Article Number 7006 2760 0000 1615 6762 (Transfer from service label) PS Form 3811, February 2004 Domestic Return Receipt 102595-02-M-1540

